

**MINUTES OF THE FINANCE AND FACILITIES COMMITTEE MEETING`  
OF THE BALLINA SHIRE COUNCIL  
HELD IN THE BALLINA SHIRE COUNCIL CHAMBERS  
40 CHERRY STREET, BALLINA,  
ON 13/04/26 AT 4:15 PM**

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**Attendance**

Crs Sharon Cadwallader (Mayor - in the chair), Michelle Bailey, Simon Kinny, Damian Loone, Therese Crollick, Eva Ramsey, Erin Karsten and Kiri Dicker.

Paul Hickey (General Manager), Troy Anderson (Director - Civil Services Division), Matthew Wood (Director - Planning and Environmental Health Division), Caroline Klose (Director - Corporate and Community Division) and Nikki Glassop (Executive Assistant - General Manager and Mayor) were in attendance.

There was no one in the gallery at this time.

**1. Acknowledgement of Country**

In opening the meeting the Mayor provided an Acknowledgement of Country.

**2. Apologies**

An apology was received from Cr Simon Chate and Cr Phil Meehan

**RECOMMENDATION**

(Cr Eva Ramsey/Cr Simon Kinny)

That such apologies be accepted and leave of absence granted.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**3. Declarations of Interest**

Nil

**4. Committee Reports**

**4.1 Medium Density Housing Review - Council Land - Lennox Head**

A **Motion** was moved by Cr Michelle Bailey and seconded by Cr Damian Loone

That Council endorses the preparation of a Planning Proposal to amend Ballina Local Environmental Plan 2012 to enable the dwelling densities, numbers and types provided in Concepts 2 and 3, within this report.

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An **Amendment** was moved by Cr Kiri Dicker and seconded by Cr Erin Karsten

That Councillors receive a report on a legally binding mechanism that ensures a proportion of dwellings developed on this land are genuinely affordable for local key workers.

The **Amendment** was **LOST**

FOR VOTE - Cr Erin Karsten and Cr Kiri Dicker

AGAINST VOTE - Cr Sharon Cadwallader, Cr Michelle Bailey, Cr Simon Kinny, Cr Damian Loone, Cr Therese Crollick and Cr Eva Ramsey

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**RECOMMENDATION**

(Cr Michelle Bailey/Cr Damian Loone)

That Council endorses the preparation of a Planning Proposal to amend Ballina Local Environmental Plan 2012 to enable the dwelling densities, numbers and types provided in Concepts 2 and 3, within this report.

FOR VOTE - Cr Sharon Cadwallader, Cr Michelle Bailey, Cr Simon Kinny, Cr Damian Loone, Cr Therese Crollick and Cr Eva Ramsey

AGAINST VOTE - Cr Erin Karsten and Cr Kiri Dicker

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.2 Special Purpose Financial Statements - Business Activities Review**

**RECOMMENDATION**

(Cr Simon Kinny/Cr Therese Crollick)

That Council resolves that the Airport, Land Development and Landfill and Resource Recovery activities are no longer “declared business activities” in respect to the preparation of Council’s Special Purpose Financial Statements.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.3 Fees and Charges - 2026/27**

**RECOMMENDATION**

(Cr Therese Crollick/Cr Eva Ramsey)

1. That Council approves the exhibition of the draft Fees and Charges for 2026/27, as per Attachment 1 to this report, as part of the draft 2026/27 Operational Plan.

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2. That Council notes the revised long term financial plan for the Water Operations, as per Table 2 of this report, for exhibition in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.4 Strategic Asset Management Plan - Update - 2026/27**

**RECOMMENDATION**

(Cr Damian Loone/Cr Eva Ramsey)

That Council approves the exhibition of the draft Strategic Asset Management Plan, as per Attachment 1 to this report, as part of the exhibition of the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.5 Ballina - Byron Gateway Airport - Long Term Financial Plan**

**RECOMMENDATION**

(Cr Therese Crollick/Cr Damian Loone)

That Council approves the inclusion of the draft Long-Term Financial Plan for the Ballina Byron Gateway Airport, as per Attachments 1 and 2 to this report, for inclusion in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.6 Community Infrastructure - Recurrent Capital Projects**

A **Motion** was moved by Cr Michelle Bailey and seconded by Cr Simon Kinny

1. That Council approves the inclusion of the recurrent capital expenditure priorities, as outlined in this report, in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, for public exhibition, with this program based on the Independent Pricing and Regulatory Tribunal approving Council's application for a special rate variation (SRV) for 2026/27 to 2029/30.
2. That Council notes that if the SRV is not approved, the works program will be reduced, with that reduced program to be included as an appendix in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, and subject to further review at the June 2026 Ordinary meeting.

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An **Amendment** was moved by Cr Therese Crollick and seconded by Cr Kiri Dicker

1. That Council approves the inclusion of the recurrent capital expenditure priorities, as outlined in this report, in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, for public exhibition, with this program based on the Independent Pricing and Regulatory Tribunal approving Council's application for a special rate variation (SRV) for 2026/27 to 2029/30.
2. That Council notes that if the SRV is not approved, the works program will be reduced, with that reduced program to be included as an appendix in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, and subject to further review at the June 2026 Ordinary meeting.
3. That Council approves the transfer of \$112,000 in funds allocated in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan to South Street, Alstonville in 2027/28 to footpath works on Tanamera Drive, Alstonville (\$56,000) and Whipps Ave, Alstonville (\$56,000).

The **Amendment** was **CARRIED**

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

The **Amendment** then became the **Motion** and was **CARRIED**

**RECOMMENDATION**

(Cr Therese Crollick/Cr Kiri Dicker)

1. That Council approves the inclusion of the recurrent capital expenditure priorities, as outlined in this report, in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, for public exhibition, with this program based on the Independent Pricing and Regulatory Tribunal approving Council's application for a special rate variation (SRV) for 2026/27 to 2029/30.
2. That Council notes that if the SRV is not approved, the works program will be reduced, with that reduced program to be included as an appendix in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan, and subject to further review at the June 2026 Ordinary meeting.
3. That Council approves the transfer of \$112,000 in funds allocated in the draft 2026/27 to 2029/30 Delivery Program and 2026/27 Operational Plan to South Street, Alstonville in 2027/28 to footpath works on Tanamera Drive, Alstonville (\$56,000) and Whipps Ave, Alstonville (\$56,000).

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

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**4.7 Car Park - Upgrade Program**

**RECOMMENDATION**

(Cr Therese Crollick/Cr Damian Loone)

1. That in respect to sealed car parks, Council confirms the priority and potential funding sources for improvements to the car parks is as follows:
  - Three Car Parking Areas in Pop Denison Car Park, Ballina – To be examined as part of scope of works for the \$530,000 allocated to the Pop Denison Car Park in the 2025/26 budget, with the scope of that work able to be expanded dependent on the level of Open Spaces and Community Facilities Developer Contributions held by Council.
  - Two Car Parking Areas within Missingham Park – To be examined as part of the scope of works, for the allocation of recurrent funding in the Open Spaces Recurrent Capital Works program, which currently includes approximately \$2m in total for 2027/28 and 2028/29.
  - Pat Morton Lookout - \$900,000 allocated in the 2025/26 budget.
  - Three Car Parks along Shelly Beach Road, Ballina and King Street, Lennox Head – To be included as part of the inventory of capital works included in the annual report on Community Infrastructure – Non-recurrent Capital Projects, with no funding source currently identified.
  
2. That in respect to unsealed car parks, Council confirms the priority and potential funding sources for formalising the car parks is as follows:
  - Geoff Watt Oval - Deegan Drive and Ballina Street, Alstonville – To be included as part of the priority works program for the \$3m dividend forecast from the Community Infrastructure Reserve in 2027/28.
  - Alstonville Tennis Centre - Lumley Park and Park Avenue – To be included as part of the priority works program for the \$3m dividend forecast from the Community Infrastructure Reserve in 2028/29.
  - Regatta Avenue, Ballina, Keith Hall Boat Ramp, Chickiba Drive Sports Fields, Ballina and Bicentennial Park, Ballina - To be included as part of the inventory of capital works included in the annual report on Community Infrastructure – Non-recurrent Capital Projects, with no funding source currently identified.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

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**4.8 Commercial Property Projects and Cash Reserves - Update**

**RECOMMENDATION**

(Cr Kiri Dicker/Cr Eva Ramsey)

1. That Council notes the contents of this report on the Commercial Property Development Projects and Cash Reserves.
2. That Council approves the inclusion of the financial information, as outlined in Tables 5 and 6 of this report, in Council's draft 2026/27 to 2029/30 Delivery Program, 2026/27 Operational Plan and the draft Long Term Financial Plan for 2026/27 to 2035/36.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

**4.9 Community Infrastructure - Non-Recurrent Capital Projects**

**RECOMMENDATION**

(Cr Kiri Dicker/Cr Eva Ramsey)

1. That Council notes the contents of this update on the Community Infrastructure Non-recurrent Capital Projects.
2. That Council receive a report on the allocation of the forecast Community Dividends for 2027/28 to 2029/30 in the draft Long Term Financial Plan that incorporates the Cumbalum Community Circle to the point of being shovel ready.
3. That Council approves a transfer of \$10,000 from the Property Development Reserve to investigate the feasibility of the provision of a Recovery Centre / Hydrotherapy Pool at the Alstonville and Ballina Aquatic Centres, with the objective being to provide the facility at no net cost to Council, and recognising that there are opportunities for Council and the Alstonville and Ballina Aquatic Centre Contractors to approach this development as a joint venture business opportunity.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate and Cr Phil Meehan

Cr Kiri Dicker left the meeting at 5:41 pm.

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**RECOMMENDATION**

(Cr Sharon Cadwallader/Cr Damian Loone)

That Council fund the replacement of the roof on the Ballina Players Shed through a transfer from the Community Infrastructure Reserve.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate, Cr Kiri Dicker and Cr Phil Meehan

**4.10 Workforce Management Strategy - 2026/27 to 2029/30**

**RECOMMENDATION**

(Cr Damian Loone/Cr Therese Crollick)

That Council approves the exhibition of the draft Workforce Management Strategy 2026/27 to 2029/30, as per Attachment 1 to this report.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate, Cr Kiri Dicker and Cr Phil Meehan

**4.11 General Fund - Long Term Financial Plan**

**RECOMMENDATION**

(Cr Simon Kinny/Cr Michelle Bailey)

That Council approves the exhibition of the draft Long Term Financial Plan, as per Attachments 1 and 2 to this report.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate, Cr Kiri Dicker and Cr Phil Meehan

**4.12 Delivery Program and Operational Plan - 2026/27 to 2029/30**

**RECOMMENDATION**

(Cr Michelle Bailey/Cr Damian Loone)

That Council approves the exhibition of the draft Delivery Program and Operational Plan for 2026/27 to 2029/30, as per Attachment 1 to this report, inclusive of any changes arising from this meeting.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Simon Chate, Cr Kiri Dicker and Cr Phil Meehan

**MEETING CLOSURE**

5.58pm